



**Cavanaugh Macdonald**  
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# **GASB STATEMENT NO. 68 REPORT**

**FOR THE**

**NEBRASKA PUBLIC EMPLOYEES**

**RETIREMENT SYSTEM**

**STATE PATROL RETIREMENT SYSTEM**

**PREPARED AS OF JUNE 30, 2014**





# Cavanaugh Macdonald

CONSULTING, LLC

*The experience and dedication you deserve*

September 17, 2015

Public Employees Retirement Board  
Nebraska Public Employees Retirement Systems  
Post Office Box 94816  
Lincoln, NE 68509

Dear Members of the Board:

Presented in this report is information to assist the Nebraska Public Employees Retirement System in providing information required under the Governmental Accounting Standards Board (GASB) Statement No. 68 to the state of Nebraska for the State Patrol Retirement System. GASB Statement No. 68 establishes accounting and financial reporting requirements for governmental employers who provide pension benefits to their employees through a trust. This report, which has been prepared as of June 30, 2014, is intended for use in the State's financial reporting for fiscal year 2015.

The annual actuarial valuation used as a basis for much of the information presented in this report, including the Net Pension Liability, was performed as of July 1, 2014. The valuation was based upon data, furnished by the Nebraska Public Employees Retirement System staff, concerning active, inactive and retired members along with pertinent financial information. This information was reviewed for completeness and internal consistency, but was not audited by us. The valuation results depend on the integrity of the data. If any of the information is inaccurate or incomplete, our results may be different and our calculations may need to be revised.

To the best of our knowledge, this report is complete and accurate. Certain information about the Plan and where additional information can be found was provided by the Nebraska Public Employees Retirement System and used in this report. The actuarial calculations were performed by qualified actuaries according to generally accepted actuarial principles and practices, as well as in conformity with Actuarial Standards of Practice issued by the Actuarial Standards Board. The calculations are based on the current provisions of the Plan, and on actuarial assumptions that are internally consistent and individually reasonable based on the actual experience of the Plan. In addition, the calculations were completed in compliance with the laws governing the Plan and, in our opinion, meet the requirements of GASB 68. The undersigned are members of the American Academy of Actuaries and meet the Qualification Standards of the American Academy of Actuaries to render the actuarial opinion contained herein.

3906 Raynor Pkwy, Suite 106, Bellevue, NE 68123

Phone (402) 905-4461 • Fax (402) 905-4464

[www.CavMacConsulting.com](http://www.CavMacConsulting.com)

Offices in Englewood, CO • Kennesaw, GA • Bellevue, NE



Board of Trustees  
September 17, 2015  
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These results are only for financial reporting and may not be appropriate for funding purposes or other types of analysis. Calculations for purposes other than satisfying the requirements of GASB 68 may produce significantly different results. Future actuarial results may differ significantly from the current results presented in this report due to such factors as changes in plan experience or changes in economic or demographic assumptions.

Respectfully submitted,

A handwritten signature in blue ink that reads 'Patrice Beckham' in a cursive script.

Patrice Beckham, FSA, EA, FCA, MAAA  
Principal and Consulting Actuary

A handwritten signature in blue ink that reads 'Brent A. Banister' in a cursive script.

Brent A. Banister, PhD, FSA, EA, FCA, MAAA  
Chief Pension Actuary



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**GASB STATEMENT NO. 68  
NEBRASKA PUBLIC EMPLOYEES RETIREMENT SYSTEM**

**STATE PATROL RETIREMENT SYSTEM**

**PREPARED AS OF JUNE 30, 2014**

**SECTION I - SUMMARY OF PRINCIPAL RESULTS**

<b>Valuation Date (VD):</b>	July 1, 2014
<b>Prior Measurement Date:</b>	June 30, 2013
<b>Measurement Date (MD):</b>	June 30, 2014
<b>Membership Data:</b>	
Retirees and Beneficiaries	389
Members in DROP	51
Disabled Members	13
Inactive Vested Members	16
Inactive Nonvested Members	6
Active Employees	<u>378</u>
Total	853
<b>Single Equivalent Interest Rate (SEIR):</b>	
Long-Term Expected Rate of Return	8.00%
Municipal Bond Index Rate at Prior Measurement Date	4.27%
Municipal Bond Index Rate at Measurement Date	4.35%
Year in which Fiduciary Net Position is Projected to be Depleted	N/A
Single Equivalent Interest Rate at Prior Measurement Date	8.00%
Single Equivalent Interest Rate at Measurement Date	8.00%
<b>Net Pension Liability:</b>	
Total Pension Liability (TPL)	\$401,415,518
Fiduciary Net Position (FNP)	<u>357,316,892</u>
Net Pension Liability (NPL = TPL – FNP)	\$44,098,626
FNP as a percentage of TPL	89.01%
<b>Pension Expense:</b>	\$2,952,421
<b>Deferred Outflows of Resources:</b>	\$0
<b>Deferred Inflows of Resources:</b>	\$27,386,484



## **SECTION II – INTRODUCTION**

The Governmental Accounting Standards Board issued Statement No. 68 (GASB 68), “*Accounting and Financial Reporting for Pensions*” in June 2012. GASB 68’s effective date for employers is the first fiscal year beginning after June 15, 2014. The State Patrol Retirement System (Plan) is a single employer defined benefit pension plan.

This report, prepared as of June 30, 2014 (the Measurement Date), presents information to assist the State Patrol Retirement System of the Nebraska Public Employees Retirement System in providing the required information under GASB 68 to the state of Nebraska. Much of the material provided in this report, including the Net Pension Liability, is based on the results of the GASB 67 report for the State Patrol Retirement System of the Nebraska Public Employees Retirement System, which was issued January 5, 2015. See that report for more information on the member data, actuarial assumptions and methods used in developing the GASB 67 results.

GASB 68 replaces GASB 27, and represents a significant departure from the requirements of the prior statement. GASB 27 required employers providing benefits through pension plans to report items consistent with the results of the plan’s actuarial valuations for funding, as long as those valuations met certain parameters. GASB 68 creates disclosure and reporting requirements that may or may not be consistent with the basis used for funding the Plan. In fact, GASB 68 paragraph 159 states:

“The Board concluded that it is not within the scope of its activities to set standards that establish a specific method of financing pensions (that being a policy decision for government officials or other responsible authorities to make) or to regulate a government’s compliance with the financing policy or method it adopts. Accordingly, the Board established standards in this Statement within the context of accounting and financial reporting, not within the context of the funding of pensions.”

Two major changes in GASB 68 are the requirements to include a Net Pension Liability (NPL) on the employer’s Statement of Net Position and to determine a Pension Expense (PE) in the Notes to the Financial Statements, that may bear little relationship to the employer’s funding requirements. In fact, it is possible for the PE to be a negative expense item in some years. The NPL is set equal to the Total Pension Liability (TPL) minus the Fiduciary Net Position (FNP). The benefit provisions recognized in the calculation of the TPL are summarized in Appendix B.

PE includes amounts for Service Cost (the Normal Cost under Entry Age Normal (EAN) for the year), interest on the TPL, employee contributions, administrative expenses, other cash flows during the year, recognition of increases/decreases in the TPL due to changes in the benefit structure, actual versus expected experience, actuarial assumption changes, and recognition of investment gains/losses. The actual experience and assumption change impacts are recognized over the average expected remaining service life of the Plan membership as of the beginning of the measurement period, while investment gains/losses are recognized equally over five years. The development of the PE is shown in Section III.



The unrecognized portions of each year's experience, assumption changes and investment gains/losses are used to develop Deferred Inflows and Outflows of Resources, which also must be included on the employer's Statement of Net Position.

Among the items needed for the TPL calculation is a discount rate, as defined by GASB, or a Single Equivalent Interest Rate (SEIR). To determine the SEIR, the FNP must be projected into the future for as long as there are anticipated benefits payable under the plan's provision applicable to the membership and beneficiaries of the Plan on the Measurement Date. Future contributions were projected to be made at the current levels set in statute. If the FNP is not projected to be depleted at any point in the future, the long-term expected rate of return on plan investments expected to be used to finance the benefit payments may be used as the SEIR.

If, however, the FNP is projected to be depleted at a future measurement date, the SEIR is determined as the single rate that will generate a present value of benefit payments equal to the sum of the present value determined by discounting all projected benefit payments through the date of depletion by the long-term expected rate of return, and the present value determined by discounting those benefits after the depletion date by a 20-year tax-exempt municipal bond (rating AA/Aa or higher) rate (Municipal Bond Index Rate). The rate used, if necessary, for this purpose is the Bond Buyer General Obligation 20-year Municipal Bond Index published monthly by the Board of Governors of the Federal Reserve System. Our calculations indicated that the FNP is not projected to be depleted, so the Municipal Bond Index Rate is not used in the determination of the SEIR. A SEIR of 8.00% for both the Measurement Date and Prior Measurement Date meets the requirements of GASB 67 and 68.

The sections that follow provide the results of all the required calculations, presented in the order laid out in GASB 68 for note disclosure and Required Supplementary Information (RSI). Some of this information was provided by the Nebraska Public Employees Retirement System for use in this report. These sections, not prepared by Cavanaugh Macdonald LLC, are: Paragraphs 37, 38, 40(a)-(b), 40(d)-(e), 43 and 45(e)-(f).



### **SECTION III – PENSION EXPENSE**

As noted earlier, the Pension Expense (PE) consists of a number of different items. GASB 68 refers to the first item as Service Cost, which is the Normal Cost using the Entry Age Normal (EAN) actuarial funding method. The second item is interest on the TPL at 8.00%, the SEIR in effect as of the Prior Measurement Date.

The next three items refer to any changes that occurred in the TPL due to:

- benefit changes,
- actual versus expected experience, or
- changes in actuarial assumptions or other inputs.

Benefit changes, which are reflected immediately, will increase PE if there is a benefit improvement for existing Plan members, or decrease PE if there is a benefit reduction. For the year ended June 30, 2014 there were no benefit changes to be recognized.

The next item to be recognized is the portion of current year changes in TPL due to actual versus expected experience for the year. The portion to recognize in the current year is determined by spreading the total change over the average expected remaining service life of the entire Plan membership at the beginning of the measurement period. The average expected remaining service life of active members is the average number of years the active members are expected to remain in covered employment. For the year ended June 30, 2014 this number is 10.31 years. The average expected remaining service life of the inactive members is, of course, zero. Therefore, the recognition period is the weighted average of these two amounts, or 4.89 years.

The last item under changes in TPL is changes in actuarial assumptions or other inputs. There were no changes in the actuarial assumptions or other inputs since the Prior Measurement Date. If there was such a change, the change would be recognized over the average expected remaining service life of the entire Plan membership, using the same approach applied to experience gains and losses as described in the prior paragraph.

Employee contributions for the year and projected earnings on the FNP at the long-term expected rate of return are subtracted from the amount determined thus far. One-fifth of current-period differences between projected and actual earnings on the FNP is recognized in the PE.

The current year portions of previously determined experience, assumption and earnings amounts, recognized as Deferred Inflows and Outflows of Resources are included next. Deferred Inflows of Resources are subtracted from the PE while Deferred Outflows are added to the PE. Finally, administrative expenses and other miscellaneous items are included.

The calculation of the PE for the year ended June 30, 2014 is shown in the following table.



**Pension Expense  
For the Year Ended**

June 30, 2014	
Service Cost at end of year	\$8,173,815
Interest on the Total Pension Liability	30,164,990
Benefit term changes	0
Expensed portion of current-period difference between expected and actual experience in the Total Pension Liability	(774,637)
Expensed portion of current-period assumption changes	0
Employee contributions	(4,134,598)
Projected earnings on plan investments	(24,483,816)
Expensed portion of current-period differences between projected and actual earnings on plan investments	(6,093,287)
Administrative expenses	121,153
Other changes	(21,199)
Recognition of beginning Deferred Outflows of Resources	0
Recognition of beginning Deferred Inflows of Resources	0
<b>Total Pension Expense</b>	<b>\$2,952,421</b>

Note: Average expected remaining service life for all members is 4.89 years.



## **SECTION IV – NOTES TO FINANCIAL STATEMENTS**

The material presented herein will follow the order presented in GASB 68. Paragraph numbers are provided for ease of reference.

**Paragraph 37:** This information is available in the State CAFR online at:  
[das.nebraska.gov/accounting/cafr/cafrcon.htm](http://das.nebraska.gov/accounting/cafr/cafrcon.htm)

**Paragraph 38:** The state of Nebraska is the plan sponsor for the Judges' Retirement System, the State Patrol Retirement System, and the State Employees' Retirement System Cash Balance Benefit Fund. All are single-employer defined benefit pension plans. Information for paragraphs 39 to 45 for the State Patrol Retirement System can be found on the following pages. Similar information for the Judges' Retirement System and the State Employees' Retirement System Cash Balance Benefit Fund can be found in the GASB 68 report for those systems.

**Paragraph 40(a):** The name of the pension plan is the State Patrol Retirement System and it is administered by the Nebraska Public Employees Retirement Board which was created in 1971 to administer all of the Nebraska retirement plans.

The State Patrol plan has been created in accordance with Internal Revenue Code Sections 401(a) and 414(h), and 414(k). Please refer to Neb. Rev. Stat. §§ 81-2014 through 81-2041 (Reissue 2014) for the State Patrol Retirement Act. Benefit and contribution provisions are established by State law and may be amended only by the Nebraska Legislature.

**Paragraph 40(b):**

**(1) Classes of employees covered:** The membership includes all officers of the Nebraska State Patrol.

**(2) Types of benefits:** The main benefits provided are retirement benefits. However, the System also provides ancillary benefits in the event of pre-retirement death, disability, or termination of employment prior to meeting the eligibility requirements to retire.

**(3) Key elements of the pension formulas:** Unreduced retirement benefits are payable upon meeting the following criteria: (1) age 50 and 25 years of service, (2) age 55 and 10 years of service, or (3) age 60 regardless of service. The retirement benefit is calculated using the compensation for the three 12-month periods of service in which compensation was the greatest, multiplied by the total years of service and the formula factor of 3.0 percent, subject to a maximum of 75 percent of the final average salary. The calculation varies with early retirement which is available at age 50 and 10 years of service. Benefits vest when the officer completes six years of service.

**(4) Terms with respect to automatic postemployment benefit changes, including automatic COLAs and ad hoc COLAs:** The benefit paid to a retired member or beneficiary receives an



annual cost-of-living adjustment which is increased by the lesser of the percentage change in the Consumer Price Index for Urban Wage Earners and Clerical Workers or two and one-half percent. The current benefit paid to a retired member or beneficiary shall be adjusted so that the purchasing power of the benefit being paid is not less than 60% of the purchasing power of the initial benefit.

**(5) Authority under which benefit terms are established or may be amended:** Benefit and contribution provisions are established by State law (Neb. Rev. Stat. §§ 81-2014 through 81-2041 (Reissue 2014)) and may be amended only by the Nebraska Legislature.

**Paragraph 40(c):** The data required regarding the membership of the Plan were furnished by the Plan. The following table summarizes the membership of the Plan as of July 1, 2013 (the Prior Measurement Date) and July 1, 2014 (the Measurement Date). The July 1, 2014 valuation was used to determine the June 30, 2014 TPL.

### Membership

	Number as of July 1	
	2013	2014
Inactive Members Or Their Beneficiaries	375	389
Currently Receiving Benefits		
Members in DROP	51	51
Disabled Members	12	13
Inactive Members Entitled To But Not Yet Receiving Benefits	9	16
Inactive Nonvested Members	7	6
Active Members	<u>409</u>	<u>378</u>
Total	863	853

**Paragraph 40(d):**

- (1) **Basis for determining the employer’s contributions to the plan:** Pursuant to state statute, an actuarial valuation is performed each year to determine the actuarial required contribution. To the extent member and employer statutory contributions are insufficient to meet the full actuarial required contribution, the remainder is paid by the State as an additional contribution.
- (2) **Identification of the authority under which contribution requirements of the employer and employees are established or may be amended:** Contribution provisions are established by State law (Neb. Rev. Stat. §§ 81-2014 through 81-2041 (Reissue 2014)) and may be amended only by the Nebraska Legislature.
- (3) **The contribution rates (in dollars or as a percentage of covered payroll) of those entities for the reporting period:**

**Members:** Each member contributes sixteen percent of their monthly salary.



**Employer (State) Contributions:** The employer contributes sixteen percent of monthly salary. In addition, to the extent member and employer statutory contributions are insufficient to meet the full actuarial required contribution, the remainder is paid by the State as an additional contribution.

**Amount of contributions recognized by the pension plan from the employer during the reporting period (only the total amounts recognized as additions to the plan’s fiduciary net position are reflected here):** For the fiscal year ending June 30, 2014 the plan received \$4,134,598 in member contributions and total state contributions of \$8,752,627.

**Paragraph 40(e): Whether the pension plan issues a stand-alone financial report (or the pension plan is included in the report of a public employee retirement system or another government) that is available to the public and, if so, how to obtain the report:** Annually, the Nebraska Public Employees Retirement System prepares stand-alone financial statements for the State Patrol Retirement System. The audited financial statement reports can be found at:

<http://www.nebraska.gov/auditor/FileSearch/entityresults.cgi?id=Retirement%20Systems%2C%20Public%20Employees>

**Paragraph 41:** This paragraph requires information to be disclosed regarding the significant actuarial assumptions and other inputs used to measure the TPL. The complete set of actuarial assumptions utilized in developing the TPL are outlined in Appendix C. The TPL was determined by an actuarial valuation performed as of July 1, 2014, using the following key actuarial assumptions:

Price Inflation	3.25 percent
Wage Inflation	4.00 percent
Salary increases, including wage inflation	4.00 to 9.50 percent
Long-term Rate of Return, net of investment expense, including price inflation	8.00 percent
Municipal Bond Index Rate	4.35 percent
Year FNP is projected to be depleted	N/A
Single Equivalent Interest Rate, net of investment expense, including price inflation	8.00 percent



## Mortality

Pre-retirement mortality rates were based on the 1994 Group Annuity Mortality Table, projected to 2015 using Scale AA, set-back 1 year (sex distinct).

Post-retirement mortality rates are the same as pre-retirement rates. Disabled mortality rates were based on the 1983 Railroad Retirement Board Disabled Annuitants Mortality (unisex).

The actuarial assumptions used in the July 1, 2014 valuation are based on the results of the most recent actuarial experience study, which covered the five-year period ending June 30, 2011. The experience study report is dated August 20, 2012.

### Paragraph 42:

**(a): Discount rate (SEIR).** The discount rate used to measure the TPL at June 30, 2014 was 8.00%. There was no change in the discount rate since the Prior Measurement Date.

**(b): Projected cash flows.** The projection of cash flows used to determine the discount rate assumed that plan contributions from members and the State of Nebraska will be made at the current contribution rates as set out in state statute:

- a. Employee contribution rate: 16% of monthly salary.
- b. State contribution rate: 16% of monthly salary.
- c. The State makes any additional contributions that are actuarially required.

Based on those assumptions, the Plan's FNP was projected to be available to make all projected future benefit payments of current Plan members. Therefore, the long-term expected rate of return on Plan investments of 8.00% was applied to all periods of projected benefit payments to determine the TPL.

**(c): Long-term rate of return.** The long-term expected rate of return on plan assets is reviewed as part of regular experience studies prepared periodically. The most recent analysis was performed and results were provided on August 20, 2012 by the prior actuary, Buck Consultants. Generally, several factors are considered in evaluating the long-term rate of return assumption, including long-term historical data, estimates inherent in current market data, and an analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of investment expense and inflation), along with estimates of variability and correlations for each asset class, were developed by the Plan's investment consultant. These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The capital market assumptions developed by the investment consultant may cover a shorter investment horizon and may not be useful in setting the long-term rate of return for funding pension plans which covers a longer timeframe. The assumption is intended to be a long-term assumption (30 to 50 years) and is not



expected to change absent a significant change in the asset allocation, a change in the long-term inflation assumption, or a fundamental change in the market that alters expected returns in future years.

**(d): Municipal bond rate.** A municipal bond rate was not used in determining the discount rate. If it were required, the rate would be 4.35%.

**(e): Periods of projected benefit payments.** Projected future benefit payments for all current plan members were projected through 2113.

**(f): Assumed asset allocation.** The target asset allocation and best estimates of geometric real rates of return for each major asset class, as provided by the Plan's investment consultant, Aon Hewitt Investment Consulting, Inc., are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return*
Large Cap US Equity	26.10%	4.4%
Small Cap US Equity	2.90%	4.9%
Global Equity	15.00%	5.0%
International Developed Equity	11.14%	5.0%
Emerging Markets Equity	2.36%	6.2%
Fixed Income	25.00%	1.7%
Bank Loans	5.00%	2.0%
Real Estate	7.50%	4.7%
Private Equity	<u>5.00%</u>	6.5%
Total	100.00%	

\*Geometric mean, net of investment expenses



**(g): Sensitivity analysis.** This paragraph requires disclosure of the sensitivity of the NPL to changes in the discount rate. The following presents the NPL of the Plan, calculated using the discount rate of 8.00 percent, as well as what the Plan's NPL would be if it were calculated using a discount rate that is one percentage-point lower (7.00 percent) or one percentage-point higher (9.00 percent) than the current rate.

	1% Decrease (7.00%)	Current Discount Rate (8.00%)	1% Increase (9.00%)
Net Pension Liability	\$98,018,308	\$44,098,626	\$1,030

**Paragraph 43:** The Plan's financial statements were prepared on the accrual basis of accounting. Under this method, revenues are recorded when earned and expenses are recorded when a liability is incurred. Employee and employer contributions are recognized in the period in which employee services are performed. Benefits and refunds are recognized when due and payable in accordance with the terms of each Plan.

Investments as reported in the financial statements include long-term investments. Law or legal instruments may restrict these investments. All investments are stated at fair value based on quoted market prices. For investments where no readily ascertainable fair value exists, management has received an estimate of fair value from the investment fund manager based, in part, on real estate appraisals. The State Treasurer is the custodian of all funds; however, investment of funds is under the responsibility of the Nebraska Investment Council.

There have been no changes since the measurement date that would materially alter the pension plans' financial report.

This information can be found on page 13 of the published financials online at: <http://npers.ne.gov/SelfService/>. Go to 'Related Links' and click on 'Retirement Plan Audits'.



**Paragraph 44 (a) – (c):** This paragraph requires a schedule of changes in NPL. The needed information is provided in the table below for fiscal year ended June 30:

	<b>Total Pension Liability</b> <b>(a)</b>	<b>Plan Fiduciary Net Position</b> <b>(b)</b>	<b>Net Pension Liability</b> <b>(a) – (b)</b>
<b>Balances at June 30, 2013</b>	\$386,875,100	\$309,589,784	\$77,285,316
<b>Changes for the year:</b>			
Service Cost at end of year	8,173,815		8,173,815
Interest on TPL	30,164,990		30,164,990
Benefit term changes	0		0
Differences between expected and actual experience	(3,787,974)		(3,787,974)
Assumption changes	0		0
Employer contributions		8,752,627	(8,752,627)
Employee contributions		4,134,598	(4,134,598)
Net investment income		54,950,250	(54,950,250)
Benefit payments, including member refunds	(20,010,413)	(20,010,413)	0
Administrative expenses		(121,153)	121,153
Other changes		21,199	(21,199)
<b>Net changes</b>	<u>14,540,418</u>	<u>47,727,108</u>	<u>(33,186,690)</u>
<b>Balances at June 30, 2014</b>	\$401,415,518	\$357,316,892	\$44,098,626

**Paragraph 44(d):** There is no special funding situation.



**Paragraph 45:**

**(a):** The Measurement Date of the NPL is June 30, 2014. The TPL as of June 30, 2014 was determined based upon an actuarial valuation performed as of the Valuation Date, July 1, 2014.

**(b):** There is no special funding situation.

**(c):** There were no changes in the actuarial assumptions since the Prior Measurement Date.

**(d):** There were no changes in the benefit terms since the Prior Measurement Date.

**(e):** There were no benefit payments in the measurement period attributable to the purchase of allocated insurance contracts.

**(f):** Based on the available information, the Nebraska Public Employees Retirement System believes that there are no changes between the measurement date of the NPL (June 30, 2014) and the employer's reporting date (June 30, 2015) that are expected to have a significant effect on the NPL.

**(g):** Please see Section III for the development of the PE.

**(h):** Since certain expense items are recognized over closed periods each year, the deferred portions of these items must be tracked annually. If the amounts serve to reduce PE they are labeled Deferred Inflows of Resources. If they will increase PE they are labeled Deferred Outflows of Resources. The recognition of these amounts is accomplished on a level dollar basis, with no interest included in the deferred amounts. Experience gains/losses and the impact of changes in actuarial assumptions, if any, are recognized over the average expected remaining service life of the active and inactive Plan members at the beginning of the measurement period. Investment gains and losses are recognized equally over a five-year period.



The following tables provide a summary of the amounts of the Deferred Outflows of Resources and Inflows of Resources as of the Measurement Date (June 30, 2014).

Deferred Outflows of Resources				
	June 30, 2013	Additions	Recognition	June 30, 2014
Differences between expected and actual experience	\$ 0	\$ 0	\$ 0	\$ 0
Assumption changes	0	0	0	0
Differences between projected and actual earnings	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Total	\$ 0	\$ 0	\$ 0	\$ 0

Deferred Inflows of Resources				
	June 30, 2013	Additions	Recognition	June 30, 2014
Differences between expected and actual experience	\$ 0	\$ 3,787,974	\$ 774,637	\$ 3,013,337
Assumption changes	0	0	0	0
Differences between projected and actual earnings	<u>0</u>	<u>30,466,434</u>	<u>6,093,287</u>	<u>24,373,147</u>
Total	\$ 0	\$ 34,254,408	\$ 6,867,924	\$ 27,386,484



**(i):** Amounts reported as Deferred Outflows of Resources and Deferred Inflows of Resources related to pensions will be recognized in PE in future fiscal years as follows:

<b>Fiscal Year Ending June 30:</b>	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
2016	\$0	\$6,867,924
2017	0	6,867,924
2018	0	6,867,924
2019	0	6,782,712
2020	0	0
Thereafter	0	0

**(j):** Based on information supplied by NPERS, the State Patrol Retirement System receives no revenue from non-employer contributing entities.



## **SECTION V – REQUIRED SUPPLEMENTARY INFORMATION**

There are several tables of Required Supplementary Information (RSI) that need to be included in the Plan's financial statements:

**Paragraphs 46(a) - (c):** The required tables of schedules are provided in Appendix A.

**Paragraph 47:** Significant methods and assumptions used in calculating the Actuarially Determined Contributions, if any, should be presented as notes to the schedule required by paragraph 46(c). In addition, for each of the schedules required by paragraph 46, information should be presented about factors that significantly affect trends in the amounts reported.

***Changes of benefit and funding terms:*** The following changes to the plan provisions were made by the Nebraska Legislature and reflected in the valuation performed as of July 1 listed below:

- 2013: Legislative Bill 553 (LB 553) changed the amortization of the unfunded actuarial accrued liability from a level dollar payment to a level percent of payroll payment. As scheduled in state statute, the employee and employer contribution rate each decreased from 19% of pay to 16%.
- 2011: Under LB 382 passed during the 2011 Legislative session, both the member and employer contribution rates were increased from 16% to 19% on July 1, 2011. Effective July 1, 2013, both the member and employer contribution rates were scheduled to decrease to 16%.
- 2010: As scheduled, the member and employer contribution rates increased to 16% each.
- 2009: Under Legislative Bill 188, the member contribution rate increased from 13% to 15% on July 1, 2009. The employer contribution rate remained unchanged at 15%. Effective July 1, 2010, both the member and employer contribution rates increased to 16%.
- 2008: The DROP was first reflected with an assumption that 100% of members who are eligible for the DROP will either retire or elect to participate in DROP.
- 2007: LB 324 made the current contribution rates of 13% for members and 15% for employers permanent (the rates were scheduled to drop to 12% for members and 13% for employers on July 1, 2007). LB 324 also added a Deferred Retirement Option Plan (DROP) for members who are at least 50 and have 25 years of service. The effective date of the DROP was the earlier of September 1, 2008 or the first of the month following receipt of a Favorable Determination Letter from the Internal Revenue Service so it was not reflected in the July 1, 2007 actuarial valuation.
- 2006: Per LB 1019, the unfunded actuarial accrued liability was reinitialized as of July 1, 2006 and amortized over a closed 30-year period.



2005: Per LB 503, the member and employer contribution rates increased. The member contribution rate increased to 13% from July 1, 2005 to July 1, 2007, and 12% thereafter. The employer contribution rate increased to 15% from July 1, 2005 to July 1, 2007, and 13% thereafter.

***Changes in actuarial assumptions:***

7/1/2012 valuation:

- The interest rate on employee contributions was lowered to 4.25% from 5.50%.
- Salary increases were changed to rates grading down from 9.50% for less than one year of service to 4.00% at 30 years of service. Prior valuation rates graded from 9.00% for less than one year to 4.50% at 25 years of service.
- Retirement rates were increased for early retirement (reduced benefits available at 50 years of age and 10 years of service) and decreased for normal retirement (unreduced benefits available at 55 years of age and 10 years of service).
- Pre- and post-retirement healthy mortality assumptions were changed from the 1994 Group Annuity Mortality (GAM) table projected to 2010 (for pre-retirement males rates were 65% of rates and female rates were 50% of rates) to the 1994 GAM table, with a 1 year setback, projected to 2015.
- The assumption to value deferred vested members was changed to assume they elect the greater of the present value of an annuity at earliest unreduced retirement eligibility or a refund of contributions.
- Consumer price inflation was lowered from 3.50% to 3.25%.
- Economic productivity was lowered from 1.00% to 0.75%.

7/1/2007 valuation:

- Salary increases were converted from age-based to service-based, grading down from 9.0% for less than one year of service to 4.5% at 25 years of service.
- Retirement rates were reduced for both reduced (50 years of age and 10 years of service) and unreduced (55 years of age and 10 years of service or 50 years of age and 25 years of service) early retirement.
- Withdrawal rates were changed from 3.0% at all ages to service-based rates grading down from 4.0% for less than one year of service to 1.5% at 6 years, reducing farther to 1.0% at 15 years and beyond.
- Pre- and post-retirement healthy mortality assumptions were changed from the 1994 Group Annuity Mortality (GAM) table to the 1994 GAM table projected to 2010.
- Disabled Mortality was changed from the 1971 GAM table to the 1983 Railroad Retirement Board Disabled Annuitants Mortality table



***Method and assumptions used in calculations of Actuarially Determined Contributions.***

The Plan is funded by statutory contribution rates for members and the employer (state of Nebraska). State Statutes require the State of Nebraska to make additional contributions if the regular, payroll-related contributions are insufficient to meet the actuarial required contribution for the year. The Actuarially Determined Contributions in the *Schedule of Employer Contributions* are calculated as of the beginning of the fiscal year in which contributions are reported.

The following actuarial methods and assumptions were used to determine the Actuarially Determined Contribution reported for the most recent Measurement Date, June 30, 2014 (based on the July 1, 2014 actuarial valuation).

Actuarial cost method	Entry age
Amortization method	Level percentage of payroll, closed
Remaining amortization period	Range from 23 to 30 years (Single Equivalent Amortization Period is 27 years)
Asset valuation method	5-year smoothed market
Price Inflation	3.25 percent
Salary increases, including wage inflation	4.00 to 9.50 percent
Long-term rate of return, net of investment expense, and including inflation	8.00 percent
Cost-of-living adjustment	2.50% with a floor benefit equal to 60% purchasing power of original benefit

Please see the information presented earlier in regard to Paragraph 47 for detailed information on the benefit changes and assumption changes that may have impacted the Actuarially Determined Contributions shown in the *Schedule of Employer Contributions*.



**APPENDIX A**

**Exhibit A**

**GASB 68 Paragraphs 46(a) – (b)  
SCHEDULE OF CHANGES IN THE NET PENSION LIABILITY**

**Fiscal Year Ended June 30**

	2014
<b>Total Pension Liability</b>	
Service Cost	\$8,173,815
Interest	30,164,990
Benefit term changes	0
Differences between expected and actual experience	(3,787,974)
Assumption changes	0
Benefit payments, including member refunds	(20,010,413)
<b>Net change in Total Pension Liability</b>	<b>\$14,540,418</b>
<b>Total Pension Liability - beginning</b>	<b>\$386,875,100</b>
<b>Total Pension Liability - ending (a)</b>	<b>\$401,415,518</b>
<b>Plan Fiduciary Net Position</b>	
Employer contributions	8,752,627
Employee contributions	4,134,598
Net investment income	54,950,250
Benefit payments, including member refunds	(20,010,413)
Administrative expenses	(121,153)
Other changes	21,199
<b>Net change in Plan Fiduciary Net Position</b>	<b>\$47,727,108</b>
<b>Plan Fiduciary Net Position – beginning</b>	<b>\$309,589,784</b>
<b>Plan Fiduciary Net Position - ending (b)</b>	<b>\$357,316,892</b>
<b>Net Pension Liability - ending (a) - (b)</b>	<b>\$44,098,626</b>
<b>Plan Fiduciary Net Position as a percentage of the Total Pension Liability</b>	<b>89.01%</b>
<b>Covered payroll</b>	<b>\$25,624,081</b>
<b>Employers' Net Pension Liability as a percentage of covered payroll</b>	<b>172.10%</b>

Note: Schedule is intended to show 10-year trend. Additional years will be reported as they become available.



**Exhibit B**  
**GASB 68 Paragraphs 46(c)**  
**SCHEDULE OF EMPLOYER CONTRIBUTIONS**  
**Fiscal Year Ended June 30**

	2015	2014	2013	2012	2011	2010	2009	2008	2007	2006
Actuarially determined employer contribution	8,073,824	8,752,627	9,768,585	7,774,506	7,563,126	6,260,122	5,384,789	4,855,700	5,058,621	5,081,930
Actual employer contributions**	8,073,824	8,752,627	7,515,905	7,774,506	5,956,747	6,260,122	5,384,789	4,855,700	5,058,621	5,081,930
Annual contribution deficiency (excess)	<u>0</u>	<u>0</u>	<u>2,252,680</u>	<u>0</u>	<u>1,606,379</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Covered-employee payroll*	26,294,294	25,624,081	26,901,711	27,390,926	27,987,900	27,624,747	28,386,013	27,839,200	26,204,413	24,454,293
Actual contributions as a percentage of covered-employee payroll*	30.71%	34.16%	27.94%	28.38%	21.28%	22.66%	18.97%	17.44%	19.30%	20.78%

\* Covered-employee payroll is based upon the pensionable payroll reported to the Plan and excludes additional compensation amounts that may need to be reported by the employer.

\*\* Includes any additional appropriations by the State beyond the regular, payroll-related contributions. 2015 excludes \$572,602 in military service credits.

Note: Information prior to 2013 was produced by the prior actuary.



## **APPENDIX B**

### **SUMMARY OF PLAN PROVISIONS**

<b>Member</b>	Any member of the Nebraska State Patrol, permanent force.
<b>Participation Date</b>	Date of becoming a member.
<b>Definitions</b>	
<i>Covered pay</i>	Gross annual earnings subject to contributions. For a patrol officer with service prior to January 4, 1979, total salary includes pay for unused sick leave accrued during his final three years of service, and pay for unused vacation leave (including leave not allowed to be carried over).
<i>Final average earnings</i>	The average of the highest three 12-month periods of covered pay, ending on the earlier of the participant's termination date or retirement date. For a patrol officer with service prior to January 4, 1979, it includes pay for 25% of unused sick leave accrued during his final three years of service, and pay for unused vacation leave (including leave not allowed to be carried over).
<i>Fiscal year</i>	Twelve month period ending June 30.
<i>Member and employer contributions</i>	16% of monthly salary plus 16% of pay received at termination for unused sick leave and vacation leave for a patrol officer with service prior to January 4, 1979. Such contributions are credited with interest based on the 1-year treasury yield curve on July 1 of each year, as determined by State Statutes. Employer contributions are 16% of monthly salary. The State makes any additional contributions that are actuarially required. (Prior to July 1, 2013, employee and employer contribution rates were 19% of pay.)
<i>Pension benefit</i>	3% of final average salary times pension service. The benefit is subject to a maximum of 75% of Final Average Salary. Effective July 1, 2001, an automatic annual cost-of-living adjustment (COLA) equal to the CPI-W index, with a maximum increase of 2.5% in any one year is provided for current and future retirees by LB 711. Also provided is a minimum floor benefit equal to 60% of the purchasing power of the original benefit.
<i>Normal Retirement Date (NRD)</i>	First of month coinciding with or next following (a) the completion of 25 years of service and attaining age 50, (b) the completion of ten years of service and attaining age 55, or (c) attaining age 60 regardless of service.



*Pension service* Length of service includes all service with the Nebraska State Patrol, permanent force, computed to the nearest one-twelfth year, plus declared emergency service in the armed forces.

**Eligibility for Benefits**

*Deferred vested* Termination for reasons other than death, disability, or retirement after completing at least six years of pension service.

*Disability retirement* Retirement by reason of disability as defined by statute.

*Early retirement* Retirement before NRD and on or after both attaining age 50 and completing ten years of pension service.

*Normal retirement* Retire on NRD.

*Postponed retirement* Retire after NRD.

*Post-retirement death benefit* Death after retirement with surviving spouse or dependent children under age 19. For non-disability retirement, the surviving spouse must have been married to the member at the date of retirement.

*Pre-retirement death benefit* Death prior to retirement.

**Monthly Benefits Paid Upon the Following Events**

*Normal retirement* Pension benefit determined as of NRD.

*Early retirement* Pension benefit determined as of early retirement date, reduced by 5/9% for each month that commencement (which must be after age 50 and ten years of service) of payment precedes the earlier of age 55 or completion of 25 years of service. No reduction is made after 25 years of service.

*Postponed retirement* Monthly pension benefit determined as of actual retirement date.

*Termination with deferred vested benefit* Refund of contributions with regular interest or a percentage of the pension benefit determined as of termination date, reduced by 5/9% for each month that commencement (which must be after age 50 and ten years of service) of payment precedes the earlier of age 55 or completion of 25 years of service. This percentage is based upon completed years of pension service as follows:

<u>Years</u>	<u>Vested Percentage</u>
5 and under	0%
6	20
7	40
8	60
9	80
10 or more	100



*Disability retirement* A monthly benefit equal to 50% of current monthly salary at the date of disablement for members with less than 17 years of service.

For members with more than 17 years of service, a monthly benefit equal to the product of 3% of final monthly salary, times total years of service subject to a maximum of 75% of final average monthly salary.

*Pre-retirement death benefits*

**Surviving spouse or dependent children under age 19:**

Benefit is computed as if member retired for disability on the date of death. This benefit is payable to the surviving spouse as long as spouse has dependent children under age 19. If spouse dies or remarries, 75% of this benefit continues to children until the youngest attains age 19. If there are no dependent children under age 19, 75% of this benefit is payable to the surviving spouse until death or remarriage.

**No surviving spouse or dependent children under age 19:**

A lump sum equal to the member's contributions plus regular interest.

*Post-retirement death benefits*

100% of member's annuity is payable to the surviving spouse provided spouse has dependent children under 19. If there is no surviving spouse or spouse dies or remarries, 75% of member's annuity continues to children until the youngest attains age 19. If there are no dependent children under age 19, 75% of member's annuity continues to surviving spouse.

*Forms of payment*

Normal form is 75% Joint and Survivor benefit. Members may also elect a refund of contributions. If there is no surviving spouse or dependent children under age 19, the member's accumulated contributions with interest are paid to the beneficiary or estate.

*Deferred Retirement Option Plan (DROP)*

A member may elect to participate in the DROP after they attain age 50 with 25 years of service. A member can continue to work while participating in the DROP, but must terminate employment within 5 years of entry into the DROP. The member's retirement benefits would be calculated as of the DROP entry date. The monthly payments that begin at entry into the DROP are accumulated until the member terminates service, at which time the DROP accumulated benefits and investment income can be paid as a lump sum, rollover or annuity. The COLA for retirees would not apply to the member during participation in the DROP and both the member and employer contributions cease upon entry into the DROP.

## **State Appropriations**

LB 137 provides cost-of-living benefits for members who retired prior to 1985. This benefit was funded by an annual state appropriation, which ceased in fiscal year ending June 30, 2013.

LB 674, passed in 2000 (effective July 1, 2001), provided for an annual cost-of-living increase equal to the CPI-W index, with a maximum of 2% in any one year, a minimum floor benefit equal to 60% of the purchasing power of the original benefit and the elimination of the State Patrol Purchasing Power



Stabilization Fund. The existing assets in the State Patrol PPSF were transferred to the Nebraska State Patrol Retirement Fund. The State appropriation continues, as defined above to the Nebraska Patrol Retirement Fund. LB 711, passed in 2001, increased the maximum annual cost-of-living increase in any one year from 2% to 2.5%.

**Benefits Reflected in Valuation**

All benefits were valued, including future cost of living increases granted by statute.



**APPENDIX C**

**STATEMENT OF ACTUARIAL ASSUMPTIONS**

**ECONOMIC ASSUMPTIONS**

- 1. Long-term Expected Rate of Return 8.0% per annum, compounded annually, net of expenses.
- 2. Price Inflation 3.25% per annum, compounded annually.
- 3. Salary Increase Rates vary by service. Sample rates are as follows:

<b>Rates by Service</b>	
<b>Years</b>	<b>Rate*</b>
<1	9.5%
5	6.6
10	5.6
15	5.5
20	5.5
25	5.5
30	4.0

\* Projected pay at retirement is adjusted by 8.7% to reflect Halpin decision for members hired before January 4, 1979.

- 4. Payroll Growth 4% per annum
- 5. Interest on Employee Contributions 4.25% per annum, compounded annually.
- 6. Increases on Compensation And Benefit Limits 3.25% per annum on the 401(a)(17) compensation limit and the 415 benefit limit

**DEMOGRAPHIC ASSUMPTIONS**

- 1. Mortality
  - The mortality assumption includes an appropriate amount of conservatism that reflects expected future mortality improvement.
  - a. Healthy lives – Active members 1994 Group Annuity Mortality Table, projected to 2015 using scale AA, set-back 1 year (sex distinct)
  - b. Healthy lives – Retired members and beneficiaries 1994 Group annuity Mortality table, projected to 2015 using scale AA, set-back 1 year (sex distinct)
  - c. Disabled lives 1983 Railroad Retirement Board Disabled Annuitants Mortality (unisex)
  - d. Healthy mortality rates and life expectancies are shown below at sample ages:



<b>Pre-retirement Mortality</b>				
<b>Sample Age</b>	<b>Mortality Rate</b>		<b>Life Expectancy (Years)</b>	
	<b>Males</b>	<b>Females</b>	<b>Males</b>	<b>Females</b>
20	0.03%	0.02%	62.3	65.8
30	0.07	0.03	52.6	55.9
40	0.09	0.05	42.9	46.1
50	0.16	0.09	33.4	36.4
60	0.51	0.35	24.1	26.9
70	1.62	1.14	16.0	18.4

<b>Post-retirement Mortality</b>				
<b>Sample Age</b>	<b>Mortality Rate</b>		<b>Life Expectancy (Years)</b>	
	<b>Males</b>	<b>Females</b>	<b>Males</b>	<b>Females</b>
50	0.16%	0.09%	33.4	36.4
60	0.51	0.35	24.1	26.9
70	1.62	1.14	16.0	18.4
80	4.43	3.05	9.2	11.0
90	12.55	9.82	4.5	5.4

e. Disabled mortality rates and life expectancies are shown below at sample ages:

<b>Disabled Mortality</b>		
<b>Sample Age</b>	<b>Mortality Rate</b>	<b>Life Expectancy (Years)</b>
30	1.06%	30.0
40	1.35	23.1
50	3.16	17.2
60	4.25	13.1
70	6.75	9.1
80	10.77	5.8



2. Retirement

Retirement is assumed to occur upon attaining certain age and service requirements. The retirement assumption varies depending on benefit eligibility and age at retirement.

Early/Normal Retirement Eligibility	Age and Service Requirements	Retirement Assumption
Reduced	Age 50 Service: 10 years	3% at each age
Unreduced	Age 55 Service: 10 years	10% at each age
Unreduced (Eligible for DROP)	Age 50 Service: 25 years	100% at each age
Unreduced (Mandatory)	Age 60	100% at each age

3. Termination

Rates vary by service. Sample rates are as follows:

Rates by Service	
Years	Rate
<1	4.0%
1	3.8
5	2.0
10	1.5
15	1.0
20	1.0
25+	1.0

4. Disability

Rates vary by age. Sample rates are as follows:

Rates by Age	
Age	Rate
25	.08%
30	.10
35	.13
40	.20
45	.31
50	.52
55	.91
60	1.36



## **OTHER ASSUMPTIONS**

- |                               |  |
|-------------------------------|--|
| 1. Form of Payment            | 75% Joint & Survivor Annuity. Deferred vesteds are assumed to take the greater of the present value of an annuity at earliest unreduced eligibility or a refund of contributions.  |
| 2. Marital Status             |  |
| a. Percent married            | 100% married   |
| b. Spouse's age               | Females assumed to be three years younger than males.  |
| 3. Children                   | All members are assumed to have one dependent child at death or retirement. The child is assumed to be 28 years younger than the member, and is assumed to always survive until age 19.  |
| 4. Administrative Expense     | Investment return is assumed to be net of expenses.  |
| 5. Cost of living adjustments | 2.5% per annum, compounded annually, and 3.25% per annum, compounded annually, after reaching 60% purchasing power floor benefit.  |
| 6. DROP participation         | All members elect the DROP at the earliest possible date and remain in the DROP for 4 years or to age 60, if earlier.  |
| 7. State Contribution         | State contributions for the current plan year are assumed to be contributed in a lump sum on the July 1 following the plan year end. These amounts from the prior plan year are treated as a contribution receivable on the plan's financial statements. |

## **TECHNICAL VALUATION PROCEDURES**

### **Data Procedures**

Salaries for first year members are annualized.

### **Other Valuation Procedures**

Salary increases are assumed to apply to annual amounts.

Decrements are assumed to occur mid-year, except that immediate retirement is assumed for those who are at or above the age at which retirement rates are 100%. Standard adjustments are made for multiple decrements.